## REPORT ON FINANCIAL STATEMENTS

(with required supplementary information)

Year ended June 30, 2008

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Orchard View School District's (the District) Management Discussion and Analysis is intended to assist the reader in focusing on significant financial issues, provide an overview of the District's financial activity, and identify changes in the District's financial position and its ability to address the next and subsequent year challenges. It also identifies any material deviations from the financial plan and identifies individual fund issues or concerns. This is a requirement of the Governmental Accounting Standards Board Statement No. 34 (GASB 34) "Basic Financial Statements – and Managements Discussion and Analysis – for State and Local Governments" and is intended to provide the financial results for the fiscal year ending June 30, 2008.

#### **District Wide Financial Statements**

The District wide statements provide a perspective of the District as a whole. The Statement of Net Assets and the Statement of Activities, which appear first in the financial statements, report information on the School District as a whole and it's activities to indicate the financial condition of the District. These statements are prepared using the full accrual basis of accounting and include all assets and liabilities, which is similar to private sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Net Assets combines and consolidates governmental funds' current financial resources (short-term expendable resources) with capital assets and long-term obligations, regardless of whether they are currently available or not.

Consistent with the full accrual basis method of accounting the Statement of Activities accounts for current year revenues and expenses regardless of when cash is received or paid. The intent of this statement is to summarize and simplify the user's analysis of the costs of various District services.

#### **Fund Financial Statements**

Under this basis of accounting, revenues are recorded when received except where they are not measurable and available and therefore represent resources that may be appropriated. Expenditures are accounted for in the period that goods and services are used in school programs. In addition, capital asset purchases are expensed and not recorded as an asset. Debt payments are recorded as expenditures in the current year and future debt obligations are not recorded.

Fund types include the General Fund, Community Service Fund, School Service Funds, Fiduciary Funds, Capital Projects Fund, and Debt Retirement Fund. The General Fund is used primarily to account for the general education requirements of the District. Its revenues are derived from property taxes, state and federal distributions, grants, and other intergovernmental revenues.

The Community Service Fund is comprised of some general education requirements for Alternative Education, Adult Education, and Preschool. It also is comprised of Child Care, Head Start, and other community service of which revenue may be provided through grants and self-supporting programs (local revenues). The School Service Fund is used to account for Food Service and Athletics. The Fiduciary Fund accounts for assets held by the District in a trustee capacity or as an agent for various student groups and related activities. The Capital Projects Fund accounts for the 2003 building project. The Debt Retirement Fund accounts for the tax revenues received from taxpayers and the payments for the 2003 building project debt.

### Financial Analysis of the District as a Whole

## Summary Comparison of Net Assets

	Of Net Addets	
	<u>2006/07</u>	2007/08
Assets		
Current assets	\$ 10,619,398	\$ 9,680,861
Non – Current assets	572,973	567,172
Capital assets, net of	0.2,0.0	001,112
accumulated depreciation	47,804,309	48,950,442
accumulated depreciation	47,804,309	40,930,442
Total assets	\$ <u>58,996,680</u>	\$ 59,198,47 <u>5</u>
Total assets	\$ <u>56,990,000</u>	<u>φ 59,190,475</u>
Liabilities		
Current liabilities	\$ 6,611,677	\$ 8,537,204
Long-term liabilities	Ψ 0,011,077	Ψ 0,337,204
Due within 1 year	1,468,420	1,545,661
Due in more than one year	.,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Bonds, capital leases & contract	46,555,365	45,947,716
·		
Total liabilities	\$ <u>54,635,462</u>	<u>\$ 56,030,581</u>
Net assets		
Total capital assets, net of related debt	\$ 5,251,049	\$ 6,660,593
Restricted		
Permanent Funds	35,806	36,182
Unrestricted	(925,637)	(3,528,881)
Total net assets	\$ <u>4,361,218</u>	\$ <u>3,167,894</u>
Total liabilities and net assets	\$ 58,996,680	\$ <u>59,198,475</u>
ו טנמו וומטווונופט מוזע וופנ מסספנס	<u>φ 50,990,000</u>	ψ <u>53,130,475</u>

As indicated by the statement above, total net assets are \$3,167,894. Net assets can be separated into three categories: net capital assets net of related debt, restricted assets, and unrestricted assets. Net capital assets are a combination of funds available for capital assets, plus capital assets at original cost less accumulated depreciation and related debt. Funds available for capital assets total \$368,081. The original cost of capital assets is \$58,207,397, which is an accumulation of capital assets year after year less any capital disposals. The accumulated depreciation is the accumulation of depreciation expense since acquisition. In accordance with Generally Accepted Accounting Principles (GAAP), depreciation expense is recorded on the original cost of the asset, less an estimated salvage value, expensed over the estimated useful life of the asset. Total accumulated depreciation is \$9,256,955. Total long-term debt related to capital assets is \$42,929,592.

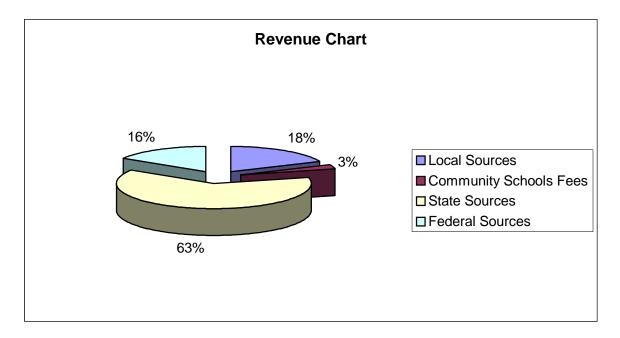
The remaining assets of \$3,167,894 are unrestricted. The unrestricted fund balance is an accumulation of prior years' operating results. This balance is directly affected each year by the District's operating results.

Results of Operations (Comparison)	2006/07	2007/08	
	<u>Amounts</u>	<u>Amounts</u>	% of Total
Program Revenue			
Charges for services- local and intermediate	\$ 1,558,961	\$1,337,290	4.0%
Operating grants - federal and state	8,881,351	8,814,567	26.0%
Total program revenue	\$ 10,440,312	\$10,151,857	30.0%
General Revenue			
Property taxes, levied for general purposes	\$ 3,153,182	\$ 3,033,341	9.0%
State of Michigan aid, unrestricted	17,089,297	17,430,018	53.0%
Total foundation allowance	\$ 20,242,479	\$ 20,463,359	62.0%
Property taxes, levied for debt services	\$ 2,072,987	\$ 2,379,788	7.0%
Unrestricted Investment Earnings	394,369	120,922	1.0%
Other	39,618	19,314	0.0%
Total revenues	\$ 33,189,765	\$ 33,135,240	100.0%
Expenses			
Instruction	\$ 18,346,701	\$ 17,048,307	49.7%
Support Services	8,899,282	9,193,335	26.8%
Community Services	3,774,669	4,048,964	11.8%
Food Services	1,071,806	1,304,986	3.8%
Athletics	607,155	535,918	1.5%
Interest on Long-term debt	2,184,978	2,166,731	6.3%
Unallocated depreciation	1,081,036	30,323	.1%
Total expenses	\$ 35,965,627	\$ 34,328,564	100.0%
Decrease in net assets	\$ (2,775,862)	\$ (1,193,324)	

As indicated above net assets decreased \$(1,193,324).

#### **Revenues**

The following chart illustrates the District's sources of revenues by percentage:



Revenue chart is based on all District Funds combined

#### **Sources of Revenues**

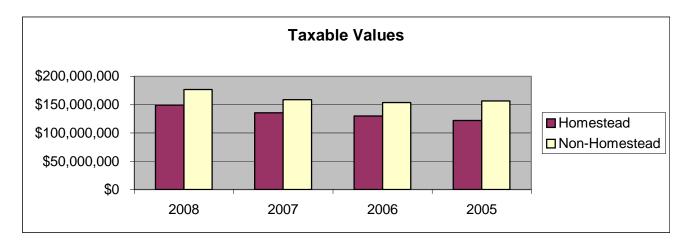
Local sources of revenues total \$6,816,278, and include revenues to the General Fund of \$3,125,828, Athletic Fund of \$87,465, Food Service Fund of \$261,791, Community Education of \$11,283, Capital Projects of \$40,977, Debt Service of \$2,379,788, and Student Loan of \$376. In addition, Community School fees total \$908,770, and include revenues received by the Community Service Fund for services provided to the community.

State sources of revenue total \$20,188,642, and include revenues to the General Fund of \$18,219,615, Community Service Fund of \$1,891,375 and Food Service Fund of \$77,652. Included in the state source of revenue is the membership foundation allowance of \$12,204,141. State sources of revenue make up 55% of General Fund revenues. This ties the District directly to the State's overall economy.

Federal sources of revenue total \$5,163,265, and include revenue to the General Fund of \$832,962, Community Service Fund of \$3,427,532 and Food Service Fund of \$902,771.

### **Property Taxes**

A significant portion of local revenues is provided from property taxes for the General Fund. Property tax revenue totaled \$3,033,341. This amount is obtained through a voter approved 18-mill levy on the taxable value of non-homestead properties for the District's operations. Over the last 4 years taxable values have increased each year on average 6.4% and 3.2% for homestead and non-homestead properties, respectively. The following graph illustrates this increase:



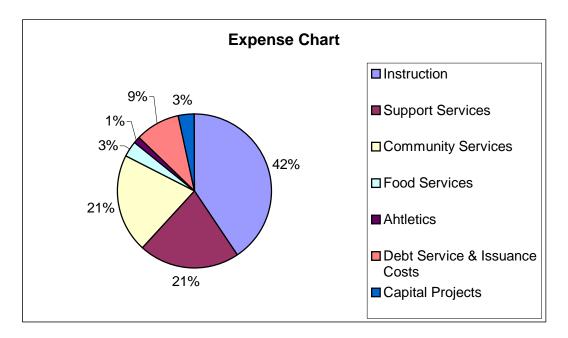
#### **Unrestricted State Aid Foundation Allowance**

A significant portion of state funding to the District is through the foundation allowance. The foundation allowance is funding from the state for each student, set annually. The District's foundation allowance is \$7,400 per student for the 2007/2008 fiscal year, which is an increase of \$176/pupil from the 2006/07 school year. The number of students to be funded is calculated by student enrollment blended at 75% of current year's September count and 25% of prior year's February count. Total blended student enrollment for this fiscal year is 2,876.89.

#### **Expenses**

Expenses include Instruction of \$14,966,210, Support Services of \$7,757,278, Community Services of \$7,718,678, Food Services of \$1,244,625, Athletics of \$517,947, Debt Service of \$3,440,288, and Capital Projects of \$1,237,680. In the District wide statements Instruction includes instructional support and related fringe benefits whereas these expenses are included in Support Services in the fund level statements for budgeting purposes.

The following chart illustrates the District's expenses by percentages:



• Expense chart is based on all District Funds combined

#### **General Fund Budgetary Highlights**

The significant variances that were

Over the course of the year, the District revises its budget as it attempts to deal with changes in revenue and expenditures. State law requires that the budget be amended to ensure that expenditures do not exceed appropriations. A schedule showing the District's original and final budget amounts compared with amounts actually paid and received is provided in required supplemental information of these financial statements.

noted between the final budget and						
actual amounts were as follows:	Final Budget	<u>Actual</u>	<b>Variance</b>			
Revenues						
Local Sources	3,323,285	3,125,828	197,457			
Expenses						
Instruction						
Added Needs	2,356,727	2,395,257	38,530			
Business	427,469	487,859	60,390			
Pupil Transportation	1,151,701	1,188,481	36,780			

These variances may be significant in some instances due to the following: Local Source Revenues were less due to taxes receivable which may never be received; Added Needs were higher due to Special Education costs that are not always known during the school year, making it difficult to budget; Business Expenses were higher this year due to the increase in cash flow borrowing resulting in a higher interest expense; Pupil Transportation Expenses were higher due to Special Education transportation costs that are not always known during the school year, also making it difficult to budget for.

#### **Capital Assets**

	Balance July 1, 2007	Additions	Deductions	Balance June 30, 2008
Capital Assets, being depreciated:	<u> </u>			
Buildings and improvements	\$ 50,385,298	\$ 4,814,678	\$ 90,696	\$ 55,109,280
Furniture and equipment	2,304,838	336,590	125,000	2,516,428
Vehicles	381,689	<u> </u>		381,689
Total Capital Assets, being depreciated	\$ 53,071,825	\$ 5,151,268	\$ 215,696	\$ 58,007,397
Less Accumulated Depreciation:				
Buildings and improvements	6,880,075	911,788	58,049	7,733,814
Furniture and equipment	1,125,329	171,165	16,666	1,279,828
Vehicles	206,842	36,471		243,313
Total accumulated depreciation	\$ 8,212,246	1,119,424	74,715	9,256,955
Total Capital Assets being				
depreciated, net	44,859,579	4,031,844	140,981	48,750,442
Assets, not being depreciated				
Construction in progress	2,744,730	-	2,744,730	-
Land	200,000			200,000
Conital Assets not	¢ 47 004 200	¢ 4024.044	₾ 0.00E 744	¢ 40.050.440
Capital Assets, net	\$ 47,804,309	\$ 4,031,844	\$ 2,885,711	\$ 48,950,442

At June 30, 2008, the District had \$48,950,442 invested in a broad range of capital assets, including land, buildings, furniture and equipment. This is an increase in capital assets of \$1,146,133 from last year and includes all building improvements that have been on-going for the past 5 years.

### **Economic Factors and Next Year's Budgets and Rates**

The Orchard View School District Administration considers many factors when setting the District's 2008/09 fiscal year budget. One of the most important factors affecting the budget is our student count. The State foundation revenue is determined by multiplying the blended student count by the foundation allowance per pupil. The blended count for the 2008/09 fiscal year is 25% of the February 2009 and 75% of the September 2008 student count. Approximately 55% of the General Fund revenue is from the foundation allowance. The 2008/09 fiscal year's foundation allowance for the District is expected to increase by \$105 per FTE, for a total of \$7,505. However, for budgeting purposes at this time, we are using a conservative approach by projecting a \$50 increase in last year's foundation allowance. The 2008/09 original budgets contain the decrease in retirement cost of 1.02%.

In May 2006, the Orchard View community passed a 20 year - 18 mills Non-Homestead operating tax levy. In prior years, the district was affected by the Headlee Rollback and could only levy 17.7714 for the 2005/06 school years, instead of 18 mills. The difference of approximately \$35,000 was lost due to the Headlee Rollback. This doesn't seem like a substantial amount of money, but this money never returns to the school district and it adds up year after year to be of substantial amounts.

Orchard View does have big challenges ahead as we move forward with such a small "fund balance" in the General Fund. We have initiated a district-wide "Go Green" initiative in which we are hoping to save money by conserving on copiers/printers, electricity, fuel, paper usage, and other utilities.

#### **Long – term Debt**

The following is a summary of long-term obligations activity for the School District for the year ended June 30, 2008:

	Balance			Balance	Due within
	July 1, 2007	Additions	Reductions	June 30, 2008	one year
<b>Governmental Activities:</b>					_
Bonds	\$ 44,101,579	\$ -	\$ 1,190,000	\$ 42,911,579	\$ 1,263,241
Plus bond issuance premium	576,140	-	30,323	545,817	-
Less deferred amount on					
refunding	(589,334)	-	(25,688)	(563,646)	-
	44,088,385	-	1,194,635	42,893,750	1,263,241
Other obligations	3,935,400	1,079,401	415,174	4,599,627	282,420
	\$ 48,023,785	\$ <u>1,079,401</u>	\$ <u>1,609,809</u>	\$ <u>47,493,377</u>	\$ <u>1,545,661</u>

#### **Contacting the School District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Administration Office, 35 S. Sheridan Drive, Muskegon, Michigan 49442.



#### INDEPENDENT AUDITORS' REPORT

October 9, 2008

Board of Education Orchard View Schools Muskegon, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Orchard View Schools (the School District), as of and for the year ended June 30, 2008, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Orchard View Schools' management. Our responsibility is to express an opinion of these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Orchard View Schools, as of June 30, 2008, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards* we have also issued our report dated October 9, 2008, on our consideration of Orchard View Schools' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and is important for in assessing the results of our audit.

#### **BRICKLEY DELONG**

Board of Education October 9, 2008 Page 2

The management's discussion and analysis and budgetary comparison information on pages i - viii and 27 and 28 are not a required part of the basic financial statement but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Orchard View Schools' basic financial statements. The combining nonmajor fund financial statements on pages 30 and 31 are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

## Orchard View Schools STATEMENT OF NET ASSETS

June 30, 2008

ASSETS	Governmental activities
CURRENT ASSETS	
Cash and cash equivalents	\$ 3,768,212
Investments	371,245
Receivables	6,293
Due from other governmental units	5,520,074
Inventories	12,514
Prepaid items	2,523
Total current assets	9,680,861
NONCURRENT ASSETS	
Capital assets, net	
Nondepreciable	200,000
Depreciable	48,750,442
Bond issuance cost, net	271,662
Note and interest receivable	295,510
Total noncurrent assets	49,517,614
Total assets	59,198,475
LIABILITIES AND NET ASSETS	
CURRENT LIABILITIES	
State aid loan	4,868,813
Accounts payable and accrued liabilities	3,310,943
Due to other governmental units	130,893
Deferred revenue	226,555
Bonds and other obligations, due within one year	1,545,661
Total current liabilities	10,082,865
NONCURRENT LIABILITIES	
Bonds and other obligations, less amounts due within one year	45,947,716
Total liabilities	56,030,581
NET ASSETS	
Invested in capital assets, net of related debt	6,660,593
Restricted for:	
Permanent funds	36,182
Unrestricted	(3,528,881)
Total net assets	\$3,167,894

### STATEMENT OF ACTIVITIES

For the year ended June 30, 2008

				Progra	am Reve	enue		Net (Expense) Revenue and Changes in Net Assets
			-	Charges for	0	perating grants	_	Governmental
Functions/Programs	_	Expenses	_	services	an	d contributions		activities
Governmental activities								
Instruction	\$	17,048,307	\$	95,835	\$	3,584,998	\$	(13,367,474)
Support services		9,193,335		-		680,310		(8,513,025)
Community services		4,048,964		908,769		3,568,836		428,641
Food services		1,304,986		245,221		980,423		(79,342)
Athletics		535,918		87,465		-		(448,453)
Interest on long-term debt		2,166,731		-		-		(2,166,731)
Unallocated amortization		30,323	_	-			_	(30,323)
Total governmental activities	\$_	34,328,564	\$	1,337,290	\$	8,814,567		(24,176,707)
General revenues								
Property taxes, levied for								
General purposes								3,033,341
Debt service								2,379,788
Grants and contributions not restricted to specific programs								17,430,018
Unrestricted investment earnings								120,922
Miscellaneous								14,577
Gain on sale of capital assets							_	4,737
Total general revenues and special items							_	22,983,383
Change in net assets								(1,193,324)
Net assets at July 1, 2007							_	4,361,218
Net assets at June 30, 2008							\$_	3,167,894

#### BALANCE SHEET

Governmental Funds June 30, 2008

	_	General Fund	2	003 Capital Projects	_	Community Service	g	Other overnmental funds	_	Total governmental funds
ASSETS	Φ.	2 200 002	Φ	ć 170	Φ.	<b>51.060</b>	Φ.	401.007	•	2.769.212
Cash and cash equivalents	\$	3,309,083	\$	6,172	\$	51,860	\$	401,097	\$	3,768,212
Investments		-		371,245		-		- 202		371,245
Receivables		-		1.600		-		6,293		6,293
Due from other governmental units		4,150,103		1,600		898,630		147,424		5,197,757
Due from other funds		108,061		3,537		3,437		57,931		172,966
Inventories		2 522		-		-		12,514		12,514
Prepaid items	_	2,523	_		_		_		-	2,523
Total assets	\$	7,569,770	\$	382,554	\$	953,927	\$	625,259	\$_	9,531,510
LIABILITIES AND FUND BALANCES										
Liabilities										
State aid loan	\$	4,868,813	\$	-	\$	-	\$	-	\$	4,868,813
Accounts payable		420,584		14,473		190,239		31,261		656,557
Accrued liabilities		1,824,981		-		86,938		-		1,911,919
Due to other governmental units		130,893		-		-		-		130,893
Due to other funds		62,946		-		108,061		1,959		172,966
Deferred revenue	_	-	_	-	_	158,538	_		_	158,538
Total liabilities		7,308,217		14,473		543,776		33,220		7,899,686
Fund balances										
Reserved for:										
Inventories		-		-		-		12,514		12,514
Prepaid items		2,523		-		-		-		2,523
Permanent funds		-		-		-		36,182		36,182
Capital projects		-		368,081		-		56,968		425,049
Debt service		-		-		-		274,738		274,738
Unreserved										
Undesignated										
General Fund		259,030		-		-		-		259,030
Community service		-		-		410,151		-		410,151
School service	_	-	_	-	_	-	_	211,637	_	211,637
Total fund balances	_	261,553	_	368,081	_	410,151	_	592,039	_	1,631,824
Total liabilities and fund balances	\$_	7,569,770	\$_	382,554	\$_	953,927	\$	625,259	\$_	9,531,510

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

June 30, 2008

Total fund balance—governmental funds		\$ 1,631,824
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not current financial resources and		
are not reported in the governmental funds.		
Cost of capital assets \$	58,207,397	
Accumulated depreciation	(9,256,955)	48,950,442
Bond issuance cost are not capitalized and amortized in the governmental funds.		
Bond issuance cost	312,829	
Accumulated amortization	(41,167)	271,662
Other long-term note and interest receivable in governmental activities is not reported in the		
governmental funds.		295,510
Revenue is recognized in the governmental activities is not recognized in the		
governmental funds when not collected within 60 days of the year end.		254,297
Accrued interest in government activities is not reported in governmental funds.		(742,464)
Long-term liabilities in governmental activities are not due and payable in the current period		
and are not reported in the governmental funds.		
Bonds, notes and other loans	(47,078,216)	
Early retirement services	(126,912)	
Compensated absences	(288,249)	 (47,493,377)
Net assets of governmental activities in the Statement of Net Assets		\$ 3,167,894

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

Governmental Funds

For the year ended June 30, 2008

		General Fund	2	2003 Capital Projects		Community Service		•		Other governmental funds		Total governmental funds
REVENUES					_							
Local sources												
Property taxes	\$	3,033,341	\$	-	\$	-	\$	2,379,788	\$	5,413,129		
Investment earnings		46,674		40,977		11,283		16,947		115,881		
Fees and charges		-		-		908,770		332,685		1,241,455		
Other	_	45,813			_		_		_	45,813		
Total local sources		3,125,828		40,977		920,053		2,729,420		6,816,278		
State sources		18,219,615		-		1,891,375		77,652		20,188,642		
Federal revenues	_	832,962		-	_	3,427,532	_	902,771	_	5,163,265		
Total revenues		22,178,405		40,977		6,238,960		3,709,843		32,168,185		
EXPENDITURES												
Instruction		14,966,210		-		-		-		14,966,210		
Support services		7,757,278		-		-		-		7,757,278		
Community services		2,041		-		7,716,637		-		7,718,678		
Food services		-		-		-		1,244,625		1,244,625		
Athletics		-		-		-		517,947		517,947		
Debt service												
Principal		-		-		-		1,440,000		1,440,000		
Interest and other charges		-		-		-		2,000,288		2,000,288		
Capital projects				1,237,680	_				_	1,237,680		
Total expenditures	_	22,725,529	_	1,237,680	_	7,716,637	_	5,202,860	_	36,882,706		
Excess (deficiency) of revenues over (under) expenditures		(547,124)		(1,196,703)		(1,477,677)		(1,493,017)		(4,714,521)		
OTHER FINANCING SOURCES (USES) Transfers from other governmental units												
and other transactions		807,495		-		-		-		807,495		
Loan proceeds		-		-		-		1,050,838		1,050,838		
Transfers in		-		-		36,775		696,843		733,618		
Transfers out		(733,618)		-		-		-		(733,618)		
Transfers to other governmental units												
and other transactions	_	<u>-</u>			_	<u> </u>	_	(22,581)	_	(22,581)		
Total other financing sources (uses)	_	73,877	_	-	_	36,775	_	1,725,100	_	1,835,752		
Net change in fund balances		(473,247)		(1,196,703)		(1,440,902)		232,083		(2,878,769)		
Fund balances at July 1, 2007	_	734,800	_	1,564,784	_	1,851,053	_	359,956	_	4,510,593		
Fund balances at June 30, 2008	\$	261,553	\$	368,081	\$_	410,151	\$_	592,039	\$	1,631,824		

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

For the year ended June 30, 2008

Net change in fund balance—total governmental funds	\$	(2,878,769)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report outlays for capital assets and bond issuance costs as expenditures; in the Statement of Activities these costs are depreciated and amortized over their estimated useful lives, respectively.  Depreciation expense \$ (1,119,424) Capital outlay 2,406,538		1,287,114
Debt proceeds are other financing sources in the governmental funds, but the proceeds increase long-term debt in the Statement of Net Assets.		(1,079,401)
Interest income on long-term notes receivable is recorded in the Statement of Activities when earned, but is not reported in governmental funds until received.		7,140
Amortization of bond issuance costs is not an expense in the governmental funds while than amortization does reduce non-current assets in the Statement of Net Assets.		(12,941)
Revenue is recognized in the governmental activities when earned, but is not reported in the governmental funds until received.		186,283
Record loss on disposal of assets		(140,984)
Repayment of principal on long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.		1,609,809
Interest expense on long-term debt is recorded in the Statement of Activities when incurred, but is not reported in the governmental funds until paid.	_	(171,575)
Change in net assets of governmental activities	\$	(1,193,324)

# Orchard View Schools STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES

Agency Funds June 30, 2008

		Ager	ncy Funds
		Student	Other
	Combined	activities	organizations
ASSETS			
Cash	\$ 922,371	\$ 199,762	\$ 722,609
LIABILITIES			
Deposits held for others	\$ <u>922,371</u>	\$ 199,762	\$ 722,609

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Orchard View Schools (School District) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

#### Reporting Entity

The School District is governed by an elected seven-member Board of Education (Board), which has responsibility and control over all activities related to public school education within the School District. The School District receives funding from local, state, and federal government sources and must comply with all of the requirements of these funding source entities. However, the School District is not included in any other governmental reporting entity as defined by generally accepted accounting principles. In addition, the School District's reporting entity does not contain any component units as defined in Governmental Accounting Standards Board Statement No. 14. Board members have decision-making authority, the power to designate management, the ability to significantly influence operations, and the primary accountability for fiscal matters.

#### District-wide and Fund Financial Statements

**District-wide Financial Statements** – The primary focus of district-wide financial statements is on the sustainability of the School District as an entity and the change in the School District's net assets resulting from the current year's activities. The district-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the non-fiduciary activities of the School District. For the most part, the effect of interfund activity has been removed from these statements. The district-wide financial statements categorize primary activities as either governmental or business type. All of the School District's activities are classified as governmental activities.

In the district-wide Statement of Net Assets, the governmental activities column (a) is presented on a consolidated basis (b) and is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The School District's net assets are reported in three parts – invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. The School District first utilizes restricted resources to finance qualifying activities. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges paid by recipients who purchase, use or directly benefit from goods or services by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. State Foundation Aid, certain revenue from the intermediate school district, and other unrestricted items are not included as program revenues but instead as *general revenues*.

The district-wide Statement of Activities reports both the gross and net cost of each of the School District's functions. The functions are also supported by general revenues (property taxes, certain intergovernmental revenues and charges, etc.). The statement of activities reduces gross expenses by related program revenues and operating grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants. The School District does not allocate indirect costs.

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

#### District-wide and Fund Financial Statements—Continued

**Fund financial statements** – Fund financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from district-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

**Governmental funds** – Governmental funds are those funds through which most School District functions typically are financed. The acquisition, use and balances of the School District's expendable financial resources and the related current liabilities are accounted for through governmental funds.

The School District reports the following major governmental funds:

- The *General Fund* is the School District's primary operating fund. It accounts for all financial resources of the School District, except those required to be accounted for in another fund.
- The 2003 Capital Projects Fund accounts for expenditures related to the construction of major capital projects.
- The *Community Service Fund* accounts for expenditures related to community schools services activities.

The other nonmajor governmental funds are reported within the following types:

- The *special revenue funds* account for revenue sources that are legally restricted to expenditures for specific purposes (not including expendable trusts or major capital projects). The School District accounts for its food service and athletic activities in the school service special revenue funds.
- The *debt service funds* account for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.
- The *capital projects funds* account for the receipt of debt proceeds and the acquisition of fixed assets or construction of major capital projects.

The permanent funds are sued to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the School District's programs.

**Fiduciary funds** – Fiduciary funds account for assets held by the School District in a trustee capacity or as an agent on behalf of others. Trust funds account for assets held by the School District under the terms of a formal trust agreement. Fiduciary funds are not included in the district-wide statements.

• The *agency fund* is custodial in nature and does not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. This fund is used to account for assets that the School District holds for others in an agency capacity (primarily student activities).

#### Measurement Focus, Basis of Accounting and Basis of Presentation

#### **Accrual Method**

The district-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting* as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants, categorical aids and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

#### Measurement Focus, Basis of Accounting and Basis of Presentation—Continued

#### **Modified Accrual Method**

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. With this measurement focus, operating statements present increases and decreases in net current assets, and unreserved fund balance is a measure of available spendable resources. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the School District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, unrestricted state aid, intergovernmental grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the School District.

#### **State Revenue**

The State of Michigan utilizes a foundation grant approach which provides for a specific annual amount of revenue per pupil based on a statewide formula. The Foundation is funded from state and local sources. Revenues from state sources are primarily governed by the School Aid Act and the School Code of Michigan. The Michigan Department of Education administers the allocation of state funds to school districts based on information supplied by the school districts. For the year ended June 30, 2008, the foundation allowance was based on pupil membership counts taken in February and September of 2007.

The state portion of the foundation is provided primarily by a state education property tax millage of 6 mills and an allocated portion of state sales and other taxes. The local portion of the foundation is funded primarily by non-homestead property taxes which may be levied at a rate of up to 18 mills. The state revenue is recognized during the foundation period and is funded through payments from October 2007 to August 2008. Thus, the unpaid portion at June 30, 2008 is reported as due from other governmental units.

The School District also receives revenue from the state to administer certain categorical education programs. State rules require that revenue earmarked for these programs be used for its specific purpose. Certain governmental funds require an accounting to the state of the expenditures incurred. For categorical funds meeting this requirement, funds received, which are not expended by the close of the fiscal year are recorded as deferred revenue. Other categorical funding is recognized when the appropriation is received.

#### Other Accounting Policies

#### **Deposit and Investments**

Cash and cash equivalents include cash on hand, demand deposits and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value. Pooled investment income from the General Fund and Debt Retirement Fund is generally allocated to each fund using a weighted average of balances for the principal.

The School District reports its investments in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. Under this standard, certain investments are valued at fair value as determined by quoted market prices or by estimated fair values when quoted market prices are not available. The standard also provide that certain investments are valued at cost (or amortized cost) when they are of a short-term duration, the rate of return is fixed, and the School District intends to hold the investment until maturity.

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

#### Other Accounting Policies—Continued

#### **Deposit and Investments—Continued**

State statutes authorize the School District to invest in bonds and other direct and certain indirect obligations of the U.S. Treasury; certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank, savings and loan association, or credit union, which is a member of the Federal Deposit Insurance Corporation, Federal Savings and Loan Insurance Corporation, or National Credit Union Administration, respectively; in commercial paper rated at the time of purchase within the three highest classifications established by not less than two standard rating services and which matures not more than 270 days after the date of purchase. The School District is also authorized to invest in U. S. Government or federal agency obligation repurchase agreements, bankers' acceptances of U.S. banks, and mutual funds composed of investments as outlined above. The School District's deposits and investments are in accordance with statutory authority.

#### **Interfund Receivables and Payables**

Activities between funds that are representative of lending or borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". The School District had no advances between funds.

#### **Property Taxes**

Property taxes levied by the School District are collected by various municipalities and periodically remitted to the School District. The taxes are levied as of July 1 and December 1 and are due upon receipt of the billing by the taxpayer and become a lien on the first day of the levy year. The actual due dates are September 14 and February 14, after which time the bills become delinquent and penalties and interest may be assessed by the collecting entity.

For the year ended June 30, 2008, the School District levied the following amounts per \$1,000 of assessed valuation.

<u>Fund</u>	<u>Mills</u>
General Fund - Non-homestead	18
Debt service fund - Homestead and non-homestead	7

#### **Inventories**

Food service inventory is valued at the lower of cost (first-in, first-out) or market. The inventory is expendable supplies held for consumption and is recorded as expenditures when consumed rather than when purchased. Inventories for commodities are recorded as revenue when utilized.

#### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond the fiscal year end are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

#### Other Accounting Policies—Continued

#### **Restricted Assets**

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets include bond proceeds to be used for capital construction.

#### **Capital Assets**

Capital assets purchased or acquired are capitalized at historical cost or estimated historical cost. Donated fixed assets are valued at their estimated fair market value on the date received. Capital assets are defined by the School District as assets with an initial cost of more than \$5,000, except for technology of \$1,000 or more and an estimated useful life in excess of one year. Management has elected to include certain homogeneous asset categories with individual assets less than \$5,000, except for technology of \$1,000 or more as composite groups for financial reporting purposes. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets. The School District does not have infrastructure-type assets.

Depreciation is provided on the straight-line basis over the following useful lives:

Buildings and improvements	50 years
Buses and other vehicles	15 years
Furniture and other equipment	5-20 years

Land and certain land improvements are deemed to be inexhaustible capital assets, as the economic benefit or service potential is used up so slowly that the estimated useful life is extraordinarily long. These inexhaustible assets are not depreciated.

#### **Compensated Absences**

The liability for compensated absences reported in the district-wide statement consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who are currently eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

For fund financial statements, no compensated absence liability is reported for current employees and a compensated absence liability is reported for terminated employees only when the termination date is on or before year end.

#### **Early Retirement Incentives**

For district-wide financial statements, the liability for early retirement incentives is reported when legally enforceable. For fund financial statements, the liability for early retirement incentives is reported either 1) on the due date when there is a specified due date or 2) on the retirement date if it is before year end, when there is not specified legally enforceable due date.

#### **Deferred Revenue**

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue. On fund financial statements, receivables that will be collected after the available period are reported as unearned revenue.

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

#### Other Accounting Policies—Continued

#### **Long-term Obligations**

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Assets. Bond premiums and discounts, as well as issuance cost, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental statement of net assets. Bond premiums and discounts, as well as bond issuance costs are deferred and amortized over the life of the bonds using the straight line method, Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

#### **Net Assets In District-wide Financial Statements**

Net assets represent the difference between assets and liabilities and are segregated into the following components:

- Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.
- **Restricted net assets** result when constraints placed on net asset use are either externally imposed by creditors, grantors, contributions, and the like, or imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net assets consist of net assets which do not meet the definition of the two
  preceding categories. Unrestricted net assets often are designated, to indicate that management
  does not consider them to be available for general operations. Unrestricted net assets often
  have constraints on resources which are imposed by management, but can be removed or
  modified.

### **Fund Equity In Fund Financial Statements**

The School District reserves those portions of governmental fund balances that are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriations for expenditures. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund balance reserves are established for encumbrances, inventory of materials and supplies, prepaid items, deferred charges and advances to other funds, when applicable. Designations of fund balance represent tentative management plans that are subject to change.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statement and accompanying notes. Actual results may differ from those estimates.

June 30, 2008

#### NOTE B—STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgets and Budgetary Accounting**

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are adopted for the General Fund and special revenue funds. All annual budgets lapse at year end.

The School District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The Superintendent submits to the School Board a proposed operating budget for the fiscal year commencing on July 1. The operating budget includes proposed expenditures and the means of financing them. The level of control for the budgets is at the functional level as set forth and presented as required supplementary information.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to July 1, the budget is legally adopted by Board of Education resolution pursuant to the Uniform Budgeting and Accounting Act (P.A. 621 of 1978). The Act requires that the budget be amended prior to the end of the fiscal year when necessary to adjust appropriations if it appears that revenues and other financing sources will be less than anticipated or so that expenditures will not be in excess of original estimates. Expenditures shall not be made or incurred, unless authorized in the budget, in excess of the amount appropriated. Violations, if any, are noted in the required supplementary information section.
- 4. The Superintendent is authorized to transfer budgeted amounts between major expenditure functions within any fund; however, these transfers and any revisions that alter the total expenditures of any fund must be approved by the Board of Education.
- 5. Formal budgetary integration is employed as a management control device during the year.
- 6. The budget is amended during the year with supplemental appropriations, the last one approved prior to June 30, 2008. The School District does not consider these amendments to be significant.

#### **Excess of Expenditures Over Appropriations**

For the year ended June 30, 2008, expenditures exceeded appropriations in basic programs by \$37,013 in added needs by \$38,530, business services by \$60,390, and pupil transportation services by \$36,780. These over expenditures were partially funded by greater than anticipated state in the General Fund due to special education revenues that came in after the fiscal year end in excess of appropriated amounts and the balance was funded by the fund balance in the General Fund. Pupil expenditures exceeded appropriations by \$769 in the Community Service Fund. These over expenditures were funded by local revenues in excess of budgeted amount.

#### **School Bond Construction Compliance**

The capital projects funds include capital project activities funded with bonds issued after May 1, 1994. For these capital projects, the School District has complied with the applicable provisions of §1351(a) of the State of Michigan's School Code.

Following is a summary of the revenue and expenditures in 2003 Capital Projects Fund from the inception of the funds through June 30, 2008.

	2003 Building
	Capital
	Projects Fund
Revenue and bond proceeds	\$ 49,551,503
Expenditures	49,183,424

June 30, 2008

#### NOTE C—DEPOSITS AND INVESTMENTS

As of June 30, 2008, the School District had the following investments:

			Weighted		
			average	Standard	
		Fair	maturity	& Poor's	
<b>Investment Type</b>	_	value	(Days)	rating	Percent
Fifth Third Institutional Government					
Preferred fund - not rated	\$	371,245	1	not rated	100%

**Interest rate risk.** The School District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit risk.** State law limits investments in commercial paper and corporate bonds to a prime or better rating issued by nationally recognized statistical rating organizations. The School District has no investment policy that would further limit its investment choices.

Concentration of credit risk. The School District does not have a concentration of credit risk policy. Concentration of credit risk is the risk of loss attributed to the magnitude of the School District investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

**Custodial credit risk - deposits.** In the case of deposits, this is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. As of June 30, 2008, \$4,230,892 of the School District's bank balance of \$4,430,892 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the School District's name.

**Custodial credit risk - investments.** This is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District will minimize custodial credit risk by limiting investments to the types of securities allowed by law; and pre-qualifying the financial institutions, brokers, dealers, intermediaries and advisors with which the School District will do business.

**Concentration of credit risk.** The School District places no limit on the amount the District may invest with any one issuer. More than 5 percent of the School District's investments are in Fifth Third Institutional Government Preferred fund.

**Foreign currency risk.** The School District is not authorized to invest in investments which have this type of risk.

## NOTE D—CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2008 was as follows:

		Balance		Additions		Deductions		Balance June 30, 2008
		July 1, 2007		Additions		Deductions		June 30, 2008
Capital assets, not being depreciated:	ф	200,000	Ф		Φ		ф	200,000
Land	\$	200,000	\$	-	\$	-	\$	200,000
Construction in progress		2,744,730		-		2,744,730		
Total capital assets, not being depreciated		2,944,730		-		2,744,730		200,000
Capital assets, being depreciated:								
Buildings and improvements		50,385,298		4,814,678		90,696		55,109,280
Furniture and equipment		2,304,838		336,590		125,000		2,516,428
Vehicles		381,689		-		-		381,689
Total Capital Assets, being depreciated		53,071,825		5,151,268		215,696		58,007,397
Less accumulated depreciation:								
Buildings and improvements		6,880,075		911,788		58,049		7,733,814
Furniture and equipment		1,125,329		171,165		16,666		1,279,828
Vehicles		206,842		36,471		-		243,313
Total accumulated depreciation		8,212,246		1,119,424		74,715		9,256,955
Total capital assets, being								
depreciated, net		44,859,579		4,031,844		140,981		48,750,442
Capital assets, net	\$	47,804,309	\$_	4,031,844	\$	2,885,711	\$	48,950,442
Depreciation								
Depreciation expense has been charged	to f	unctions as fo	llov	ws:				
Instruction							\$	535,077
Athletics							Ψ	17,971
Community services								115,734
Food services								48,134
Support services								402,508
support services								
							\$	1,119,424

June 30, 2008

#### NOTE E—BOND ISSUANCE COSTS

Bond issuance cost activity for the year ended June 30, 2008 was as follows:

		Balance					Balance
		July 1, 2007	Additions			Deductions	 June 30, 2008
<b>Bond issuance costs:</b>							
2003	\$	155,616	\$	-	\$	-	\$ 155,616
2006		76,426		-		-	76,426
2007		80,787		-		_	80,787
	•	312,829	_	-	_	-	312,829
Less accumulated amortization							
2003		22,564		7,003		-	29,567
2006		5,662		2,831		-	8,493
2007		-		3,107		_	3,107
		28,226		12,941		-	 41,167
Bond issuance costs, net	\$	284,603	\$	(12,941)	\$		\$ 271,662

Amortization expense has been charged as unallocated amortization.

#### NOTE F—INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2008 is as follows:

#### **Due to/from other funds:**

Receivable fund	Payable fund		<u>Amount</u>
General	Community Services	\$	108,061
Athletics	General		93
2003 Capital projects	General		3,537
Community Services	General		1,478
Community Services	Food Service		1,959
Food Service	General		870
Building and Site	General	_	56,968
		\$	172,966

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### **Interfund Transfers**

The General Fund transferred \$435,000 to the Athletics Fund to finance operations and \$261,843 to the Debt Service Fund to finance debt service payments. The General Fund also transferred \$36,775 to the Community Service Fund to finance drivers' education.

#### NOTE G—SHORT-TERM DEBT

The School District issues State of Michigan Municipal Bond Authority notes payable to provide short-term operating funds. The notes are obligations of the General Fund, which received the note proceeds, and are backed by the full faith, credit and resources of the School District. The short-term debt activity for the year ended June 30, 2007 follows:

		Balance July 1, 2007	Additions	Reductions	Balance June 30, 2008		
Michigan Municipal Bond Authority note payable at 3.70%; due August 2007 Michigan Municipal Bond Authority note payable at	\$	2,965,832	\$	-	\$	2,965,832	\$ -
3.90%; due August 2008	_	-		4,868,813		-	 4,868,813
	\$_	2,965,832	\$	4,868,813	\$	2,965,832	\$ 4,868,813

#### NOTE H—LONG-TERM OBLIGATIONS

The School District issues bonds, notes and other contractual commitments to provide for the acquisition, construction and improvement of major capital facilities and for the acquisition of certain equipment. General obligation bonds are direct obligations and pledge the full faith and credit of the School District. Other long-term obligations include capital leases, compensated absences, termination benefits, School Bond Loan Fund, Energy Installment Purchase, and Land Contract.

#### **Summary of Long-term Obligations**

The following is a summary of long-term obligations activity for the School District for the year ended June 30, 2008:

		Balance						Balance		Due within
		July 1, 2007	_	Additions	_	Reductions		June 30, 2008	_	one year
Governmental activities:	,	_	_		-	_	•	_		_
Bonds	\$	44,101,579	\$	-	\$	1,190,000	\$	42,911,579	\$	1,263,241
Plus bond issuance										
premium		576,140		-		30,323		545,817		-
Less deferred amount on										
refunding		(589,334)	_	_	_	(25,688)		(563,646)		
	•	44,088,385		-	-	1,194,635	•	42,893,750	_	1,263,241
Other obligations		3,935,400	_	1,079,401	_	415,174		4,599,627	_	282,420
	\$	48,023,785	\$	1,079,401	\$	1,609,809	\$	47,493,377	\$_	1,545,661

The additions for other obligations include \$1,074,133 of new draws on the School Bond Loan Fund, \$41,707 of additions to compensated absences, and \$533,305 of additions to termination benefits.

June 30, 2008

### NOTE H—LONG-TERM OBLIGATIONS—Continued

## **Summary of Long-term Obligations—Continued**

General obligation bonds consist of the following:

General obligation bonds consist of the following:		
Durant bond obligation, payable in annual installments of up to \$143,123, plus interest at 4.76%. The School District is only obligated to make the annual principal and interest installments to the extent of annual State of Michigan state school aid appropriations for such installments.	\$	246,579
2003 School Building and Site General Obligation Bond payable in annual installments ranging from \$975,000 to \$1,825,000 due May 2007 to May 2026; plus interest ranging from 2% to 5.25%		29,175,000
Plus issuance premium		545,817
2006 School Building and Site General Obligation Bond payable in annual installments ranging from \$25,000 to \$1,850,000 due May 2021 to May 2033; plus interest at 4.5%		6,620,000
Less deferred amount on refunding		(201,670)
2007 School Building and Site General Obligation Bond payable in annual installments ranging from \$40,000 to \$1,870,000 due May 2008 to May 2030; plus interest ranging from 4% to 4.2%		6,870,000
Less deferred amount on refunding		(361,976)
Total bonded debt	_	42,893,750
Other obligations		
School Bond Loan Fund payable as soon as annual debt collections exceed annual debt service payment requirements; interest payable of \$10,325 is included at 5%.		3,902,045
Energy installment purchase obligation, payable in annual installments approximating \$275,000 including interest		254.000
at 4.70%, with final payment in November 2008		254,000

June 30, 2008

#### NOTE H—LONG-TERM OBLIGATIONS—Continued

#### Summary of Long-term Obligations—Continued

Other obligations—Continued

Equipment purchase obligation payable in annual		
installments of \$28,420 plus interest at 2.85%, with		
final payment February 2009	\$	28,421
Compensated absences and termination benefits	_	415,161
Total other obligations		4,599,627
	\$_	47,493,377

The Durant bonds, including interest, were issued in anticipation of payment to the School District as appropriated and to be appropriated by the State of Michigan under Section 11g(3) of Act 94 (State Aid payments). The School District has pledged and assigned to the bondholder all rights to these State Aid payments as security for the Bond. The note receivable on the Statement of Nets Assets is for the future appropriations from the State of Michigan to pay the Durant obligations.

#### **Prior-year Defeasance of Debt**

In prior years, the School District defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the School District's financial statements. On June 30, 2008, \$12,775,000 of bonds outstanding are considered defeased.

The annual requirements of principal and interest to amortize bonded debt, installment purchases and capital leases outstanding as of June 30, 2008 follows:

Year ending June 30,	Principal	Principal Interest	
2008	\$ 1,545,661	\$ 1,981,270	\$ 3,526,931
2009	1,433,124	1,981,717	3,414,841
2010	1,365,506	1,867,525	3,233,031
2011	1,416,719	1,812,711	3,229,430
2011	1,427,990	1,755,839	3,183,829
2014-2018	8,125,000	7,746,656	15,871,656
2019-2023	9,125,000	5,571,096	14,696,096
2024-2028	9,485,000	3,290,728	12,775,728
2029-2033	9,270,000	1,234,530	10,504,530
	\$ 43,194,000	\$ 27,242,072	\$ 70,436,072

June 30, 2008

#### NOTE I—BOND PREMIUM

Bond issuance cost activity for the year ended June 30, 2008 was as follows:

	_	Balance July 1, 2007	_	Additions	_	Deductions	Balance June 30, 2008
2003 Bond premium	\$	665,631	\$	-	\$	-	\$ 665,631
Less accumulated amortization	_	89,491	_	30,323		<u>-</u>	 119,814
Bond premium, net	\$_	576,140	\$	(30,323)	\$	-	\$ 545,817

#### NOTE J—EMPLOYEE BENEFITS

#### Employee Retirement System - Defined Benefit Plan

**Plan description** – The School District contributes to the statewide Michigan Public School Employees' Retirement System (MPSERS), a cost sharing multiple-employer defined benefit pension plan administered by the nine member board of the MPSERS. The MPSERS provides retirement benefits and post-retirement benefits for health, dental and vision. The MPSERS was established by Public Act 136 of 1945 and operated under the provisions of Public Act 300 of 1980, as amended. The MPSERS issues a publicly available financial report that includes financial statements and required supplementary information for MPSERS. That report may be obtained by writing to or calling:

Office of Retirement Systems
Michigan Public School Employees Retirement System
P.O. Box 30171
Lansing Michigan 48909
1-800-381-5111

**Funding policy** – Member Investment Plan (MIP) members enrolled in MIP prior to January 1, 1990 contribute a permanently fixed rate of 3.9 percent of gross wages. The MIP contribution rate was 4.0 percent from January 1, 1987, the effective date of the MIP, until January 1, 1990 when it was reduced to 3.9 percent. Members first hired January 1, 1990 or later and returning members who did not work between January 1, 1987 through December 31, 1989 contribute at the following graduated permanently fixed contribution rate: 3 percent of the first \$5,000; 3.6 percent of \$5,001 through \$15,000; 4.3 percent of all wages over \$15,000.

Basic Plan members make no contributions. For a limited period ending December 31, 1992, an active Basic Plan member could enroll in the MIP by paying the contributions that would have been made had enrollment occurred initially on January 1, 1987 or on the date of hire, plus interest. MIP contributions at the rate of 3.9 percent of gross wages begin at enrollment. Market rate interest is posted to member accounts on July 1st on all MIP monies on deposit for 12 months. If a member leaves MPSERS service and no pension is payable, the member's accumulated contribution plus interest, if any, are refundable.

June 30, 2008

#### NOTE J—EMPLOYEE BENEFITS—Continued

## Employee Retirement System – Defined Benefit Plan—Continued Fund policy—Continued

The School District is required to contribute the full actuarial funding contribution amount to fund pension benefits, plus an additional amount to fund retiree health care benefit amounts on a cash disbursement basis. The rates for the year ended June 30, 2008, were 17.74 percent of payroll for July, August and September. For the period from October 1, 2007 to June 30, 2008 rates were 16.72 percent of payroll. The contribution requirements of plan members and the School District are established and may be amended by the MPSERS Board of Trustees. The School District contributions to MPSERS for the year ended June 30, 2008, 2007 and 2006 were approximately \$2,711,000, \$2,877,000 and \$2,533,000, respectively, and were equal to the required contribution for those years.

The School District is not responsible for the payment of retirement benefits which is the responsibility of the State of Michigan.

**Other post-employment benefits** – Under the MPSERS Act, all retirees have the option of continuing health, dental and vision coverage.

#### NOTE K—COMMITMENTS AND CONTINGENCIES

#### **Commitments**

• Operating Leases – The School District is involved in several lease agreements expiring at various dates through January 2012. The following is a schedule of future minimum rental payments required under operating leases for School District office equipment and transportation equipment.

Year ending June 30,	Amount
2009	\$ 105,900
2010	16,400
2011	6,100
2012	3,100
	\$_ 131,500

#### **Contingencies**

- **Litigation** The School District is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the School District's legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the School District.
- **Grant Programs** The School District participates in grant programs, which are subject to program compliance audits by the grantor or its representatives. Such audits of these programs may be performed at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the School District expects such amounts, if any, to be immaterial.

June 30, 2008

#### NOTE L—OTHER INFORMATION

**Economic dependence**—Prior years revision of the State of Michigan (State) school aid formula for local public schools significantly increased State school aid, and the change in property tax laws significantly decreased local property tax revenues. As a result, State school aid represents approximately 82 percent of General Fund revenues.

Risk management –The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; error and omissions; injuries to employees; and natural disasters. The School District participates in two distinct pools of educational institutions within the State of Michigan for self-insuring property and casualty and workers' disability compensation. The pools are considered public entity risk pools. The School District pays annual premiums under a retrospectively rated policy to the pools for the respective insurance coverage. In the event a pool's total claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the specific pool's policy year may be subject to special assessment to make up the deficiency. The workers' compensation pool and the property casualty pool maintain reinsurance for claims generally in excess of \$500,000 for each occurrence with the overall maximum coverage varying depending on the specific type coverage of reinsurance.

The School District continues to carry commercial insurance for other risks of loss, including employee health and accident insurance. No settlements have occurred in excess of coverage for June 30, 2008 or any of the prior three years.

#### NOTE M—SUBSEQUENT EVENT

In July 2008, the School District entered into a contract to repave a parking lot for an amount not to exceed \$206,700.

In August 2008, the School District received the proceeds of a \$3,500,000 Michigan Municipal Bond Authority note payable. The note payable is not subject to redemption prior to its maturity in August 2009 and bears interest at the rate of 1.7 percent per annum. The School District pledged for payment of the note payable, the amount of state school aid to be received plus the full faith, credit, and resources of the School District.

In October 2008, the School District received the proceeds of a \$1,000,000 state aid note. The note is payable January 28, 2009 and bears interest at 3.4 percent per annum. The School District pledged for payment of the note payable, the amount of state school aid to be received plus the full faith, credit and resources of the School District.



### REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE

General Fund

Year ended June 30, 2008

							ariance with
	_		ted amoun				positive
	_	Original		Final	_	Actual	 (negative)
REVENUES							
Local sources	\$	3,249,562	\$	3,323,285	\$	3,125,828	\$ (197,457)
State sources		18,153,308		18,176,630		18,219,615	42,985
Federal sources		725,903		839,445		832,962	(6,483)
Incoming transfers and other transactions	_	674,700		737,460	_	807,495	 70,035
Total revenues		22,803,473		23,076,820		22,985,900	(90,920)
EXPENDITURES							
Instruction							
Basic programs		12,576,615		12,533,940		12,570,953	(37,013)
Added needs		2,124,776		2,356,727		2,395,257	(38,530)
Support services							
Pupil		822,409		957,703		954,137	3,566
Instructional staff		418,095		468,070		463,540	4,530
General administration		514,420		518,790		501,684	17,106
School administration		1,446,816		1,453,807		1,438,218	15,589
Business		349,822		427,469		487,859	(60,390)
Operation and maintenance		2,244,712		2,294,852		2,290,492	4,360
Pupil transportation services		1,120,730		1,151,701		1,188,481	(36,780)
Central		440,941		404,065		398,084	5,981
Other		48,000		38,920		34,782	4,138
Community services		5,156		6,064		2,041	4,023
Outgoing transfers and other transactions	_	663,500		749,825	_	733,619	 16,206
Total expenditures	_	22,775,992		23,361,933	_	23,459,147	 (97,214)
Excess (deficiency) or revenues							
over (under) expenditures	\$_	27,481	\$	(285,113)		(473,247)	\$ (188,134)
Fund balances at July 1, 2007						734,800	
Fund balances at June 30, 2008					\$	261,553	

### REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE

Community Services Fund Year ended June 30, 2008

Variance with

		Dodao		_			f	inal budget-
	_	Original	ted amount	<u>s</u> Final		Actual		positive (negative)
REVENUES		Originar		1 mai	_	Actual	_	(negative)
Local sources	\$	1,000,866	\$	776,878	\$	920,053	\$	143,175
State sources	<del>-</del>	2,235,531	Ť	2,344,476	T	1,891,375	<b>T</b>	(453,101)
Federal sources		3,167,550		3,636,499		3,427,532		(208,967)
Incoming transfers and other transactions		225,000		162,687		36,775	_	(125,912)
Total revenues		6,628,947		6,920,540		6,275,735		(644,805)
EXPENDITURES								
Instruction								
Basic programs		554,863		611,367		566,633		44,734
Adult and continuing education		1,206,401		1,122,561		1,081,442		41,119
Support services								
Pupil		54,081		56,360		57,129		(769)
Instructional staff		643,683		715,206		706,566		8,640
General administration		51,790		19,385		19,385		-
Operations and maintenance		354,639		436,417		363,454		72,963
Pupil transportation services		12,162		9,092		8,491		601
Central		7,000		17,121		14,497		2,624
Community services		3,944,328	_	5,142,119	_	4,899,040	_	243,079
Total expenditures		6,828,947		8,129,628		7,716,637		412,991
Excess (deficiency) or revenues								
over (under) expenditures	\$	(200,000)	\$	(1,209,088)		(1,440,902)	\$	(231,814)
Fund balances at July 1, 2007						1,851,053		
Fund balances at June 30, 2008					\$	410,151		



### Orchard View Schools COMBINING BALANCE SHEET

Other Governmental Funds June 30, 2008

		Total other overnmental funds	_	School Food Service	Servi	ices Athletic	_	Debt S 2003 Debt Service	Servi	ces Debt Service	· _	Capital Projects Building and site	_	Non-expendable Trust Fund
ASSETS														
Cash and cash equivalents	\$	401,097	\$	91,586	\$	4,884	\$	274,738	\$	-	\$	-	\$	29,889
Receivables		6,293		-		-		-		-		-		6,293
Due from other governmental units		147,424		147,424		-		-		-		-		-
Due from other funds		57,931		870		93		-		-		56,968		-
Inventories	_	12,514	_	12,514	_		-	-	-	-	-	-	-	
Total assets	\$	625,259	\$_	252,394	\$_	4,977	\$_	274,738	\$_	-	\$_	56,968	\$_	36,182
LIABILITIES AND FUND BALANCES (DEFICITS) Liabilities														
Accounts payable	\$	31,261	\$	31,196	\$	65	\$	-	\$	-	\$	-	\$	-
Due to other funds		1,959		1,959		-		-		-		-		-
Total liabilities		33,220	_	33,155		65	_	-	· <u>-</u>	-		-	-	-
Fund balances (deficits)														
Reserved for:														
Inventories		12,514		12,514		-		-		-		-		-
Permanent funds		36,182		-		-		-		-		-		36,182
Capital projects		56,968		-		-		-		-		56,968		-
Debt service		274,738		-		-		274,738		-		-		-
Unreserved														
Undesignated		211,637	_	206,725		4,912	_	-	_	-			_	
Total fund balances	_	592,039	_	219,239	_	4,912	_	274,738	_	-	_	56,968	-	36,182
Total liabilities and fund balances	\$	625,259	\$_	252,394	\$_	4,977	\$_	274,738	\$_	-	\$_	56,968	\$_	36,182

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICITS)

Other Governmental Funds For the year ended June 30, 2008

		Total other		School	Sarvio	PAG.			Debt Se	arvicas			Capital Projects		
		overnmental	_	Food	JCI VIC		-	20	003 Debt	CI VICC	Debt	_	Building	Non-	expendable
	Ε	funds		Service		Athletic			Service		Service		and site		ist Fund
REVENUES							_					_			
Local sources															
Property taxes	\$	2,379,788	\$	-	\$	-	\$		2,379,788	\$	-	\$	-	\$	_
Investment earnings		16,947		4,802		-			11,769		-		-		376
Fees and charges		332,685		245,220		87,465			-		-		-		_
Total local sources		2,729,420		250,022	_	87,465	_		2,391,557		-		-		376
State sources		77,652		77,652		-			-		-		-		-
Federal sources		902,771		902,771		-			-		-		-		_
Total revenues		3,709,843		1,230,445		87,465	_		2,391,557	_	-		-		376
EXPENDITURES															
Food services		1,244,625		1,244,625		-			-		-		-		-
Athletics		517,947		-		517,947			-		-		-		-
Debt service															
Principal		1,440,000		-		-			1,190,000		250,000		-		-
Interest and other charges		2,000,288		-		-			1,988,445		11,843		-		-
Advance refunding escrow		-		-		-			-		-		-		-
Bond refunding costs						-	_								-
Total expenditures	_	5,202,860		1,244,625	_	517,947	_		3,178,445	_	261,843	_	-	_	-
Excess (deficiencies) revenues over (under)															
expenditures		(1,493,017)		(14,180)		(430,482)			(786,888)		(261,843)		-		376
OTHER FINANCING SOURCES (USES)															
Loan proceeds		1,050,838		-		-			1,050,838		-		-		-
Transfers in		696,843		-		435,000			-		261,843		-		-
Transfers to other governmental units															
and other transactions		(22,581)		(22,581)		-	_		-				_		_
Total other financing sources		1,725,100	_	(22,581)	_	435,000	_		1,050,838	_	261,843	_	-		
Net change in fund balances		232,083		(36,761)		4,518			263,950		-		-		376
Fund balances at July 1, 2007		359,956		256,000	_	394	_		10,788	_	<u>-</u>	_	56,968		35,806
Fund balances at June 30, 2008	\$	592,039	\$	219,239	\$_	4,912	\$_		274,738	\$		\$_	56,968	\$	36,182



October 9, 2008

Board of Education and Patricia Walstra Orchard View Schools Muskegon, MI

In planning and performing our audit of the financial statements of Orchard View Schools as of and for the year ended June 30, 2008, in accordance with auditing standards generally accepted in the United States of America, we considered Orchard View School's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we do not express an opinion on the effectiveness of the entity's internal control.

A *control deficiency* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *significant deficiency* is a control deficiency, or a combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A *material weakness* is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. In addition, because of inherent limitations in internal control, including the possibility of management override of controls, misstatements due to error or fraud may occur and not be detected by such controls. We did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined above. However, we identified the attached deficiencies in internal control that we consider to be significant deficiencies.

This communication is intended solely for the information and use of the Board of Education, management, others within the Organization, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

### SIGNIFICANT DEFICIENCIES

### Cash Receipts

Recommendation 1: Community Education cash receipt review procedure should be strengthened.

During our year end testing, we noted several Community Education cash receipts that required reclassification because they were recorded in the incorrect account and/or incorrect fiscal year.

The strengthening of review procedures in Community Education cash receipt function would reduce the opportunity for receipts to be recorded in the incorrect fiscal year and/or general ledger account.

Recommendation 2: School District policies and procedures for lunch sales should be followed and any variances should be approved by both the Building Principal and the Business Manager.

During our testing of Food Service revenues, we noted that students were being allowed to eat lunch in violation of School District policies. Any variances from School District policy should be signed and approved by the Building Principal.

The review and approval of variances from School District policies would reduce the chance of the School District foregoing revenues without knowledge of that foregone revenue.

#### Journal Entries

Recommendation 3: All standard journal entry sheets should clearly indicate the journal entry review.

We noted several journal entries entered by the Business Manager during our testing that were not reviewed. It is School District policy to review and approve all journal entries.

The performance and documentation of journal entry review would reduce the possibility of improper transactions being recorded in the general ledger and financial statements of the School District.

### SINGLE AUDIT OF FEDERAL FINANCIAL ASSISTANCE PROGRAMS

Financial Report and Independent Auditors' Reports June 30, 2008

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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

October 9, 2008

Board of Education Orchard View Schools Muskegon, Michigan

We have audited the financial statements of Orchard View Schools as of and for the year ended June 30, 2008 and have issued our report thereon dated October 9, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Orchard View Schools' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Orchard View Schools' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Orchard View Schools' internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A *control deficiency* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies described in the accompanying Schedule of Findings and Responses, as Findings 1 - 3, to be significant deficiencies in internal control over financial reporting.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described above is a material weakness.

#### **BRICKLEY DELONG**

Board of Education October 9, 2008 Page 2

### Compliance

As part of obtaining reasonable assurance about whether Orchard View Schools' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Orchard View Schools' responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Responses. We did not audit Orchard View Schools' response and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of Education, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

October 9, 2008

Board of Education Orchard View Schools Muskegon, Michigan

### **Compliance**

We have audited the compliance of Orchard View Schools with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2008. Orchard View Schools' major federal programs are identified in the Summary of Auditors' Results section of the accompanying Schedule of Findings and Responses. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Orchard View Schools' management. Our responsibility is to express an opinion on Orchard View Schools' compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Orchard View Schools' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Orchard View Schools' compliance with those requirements.

In our opinion, Orchard View Schools complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2008.

### Internal Control Over Compliance

The management of Orchard View Schools is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Orchard View Schools' internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Orchard View Schools' internal control over compliance.

#### **BRICKLEY DELONG**

Board of Education October 9, 2008 Page 2

### Internal Control Over Compliance—Continued

A *control deficiency* in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

### Schedule of Expenditures of Federal Awards

We have audited the financial statements of Orchard View Schools as of and for the year ended June 30, 2008 and have issued our report thereon dated October 9, 2008. Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of the Board of Education, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

### Orchard View Schools SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ended June 30, 2008

Federal grantor/pass-through grantor/program title	Federal CFDA number		Program or award amount		Accrued (deferred) revenue July 1, 2007	_	Cash or payments in kind received (cash basis)	_	Prior year		Expenditures accrual basis) Current year		Total	<u>_</u> ]	Accrued (deferred) revenue une 30, 2008
U.S. Department of Education  Programs passed through Michigan  Department of Education:  Adult Basic Education English Literacy / Civics	84.002														
071120-7500657	0.11002	\$	16,900	9	\$ 2,697	\$	2,697	\$	16,900	\$	-	\$	16,900	\$	-
081120-8500657			16,900			_	15,081	_	-	_	16,900	_	16,900	_	1,819
			33,800		2,697		17,778		16,900		16,900		33,800		1,819
Title I	84.010														
071530-0607			435,463		34,802		33,082		432,027		(1,720)		430,307		-
081530-0708		_	499,002		24.802	-	357,172	_	422.027	_	496,386	_	496,386	_	139,214
			934,465		34,802		390,254		432,027		494,666		926,693		139,214
Even Start	84.213														
070390-C0719CES			225,000		39,623		39,623		225,000		_		225,000		-
080390-A0803IES			225,000		_		146,503		-		225,000		225,000		78,497
			450,000		39,623	-	186,126		225,000	_	225,000	_	450,000		78,497
Title V	84.298														
080250-0708			3,536		-		-		-		3,536		3,536		3,536
Technology Literacy	84.318														
084290-0708			4,690		-		2,029		-		4,690		4,690		2,661
Improving Teacher Quality	84.367														
070520-0607			160,193		9,924		-		90,020		(9,924)		80,096		-
080520-0708		_	161,525			_	96,535	_	-	_	133,130	_	133,130	_	36,595
m . I I I I I I I I I I I I I I I I I I		_	321,718		9,924	-	96,535	_	90,020	_	123,206	_	213,226	_	36,595
Total passed through Michigan			1 749 200		97.046		602.722		762 047		967.000		1 621 045		262 222
Department of Education			1,748,209		87,046		692,722		763,947		867,998		1,631,945		262,322

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS—CONTINUED

For the year ended June 30, 2008

	Federal	Program or	Accrued (deferred)	Cash or payments in		Expenditures (accrual basis)		Accrued (deferred)
Federal grantor/pass-through grantor/program title	CFDA number	award amount	revenue July 1, 2007	kind received (cash basis)	Prior year	Current year	Total	revenue June 30, 2008
U.S. Department of Education—Continued								
Programs passed through Muskegon Area								
Intermediate School District: Federal Adult Education ABE Instruction								
071130-710587	84.002	\$ 133,932	\$ 8,418	\$ 8,418	\$ 85,147	\$ -	\$ 85,147	\$ -
081130-710587	64.002	63,099	φ 0,410	63,099	\$ 65,147	63,099	63,099	<b>.</b>
001130-710307		197,031	8,418	71,517	85,147	63,099	148,246	-
Drug free schools	84.186							
072860-0506		9,833	9,833	9,833	9,833	-	9,833	-
082860-0708		10,637		10,637		10,637	10,637	
		20,470	9,833	20,470	9,833	10,637	20,470	
Total passed through Muskegon Area								
Intermediate School District		217,501	18,251	91,987	94,980	73,736	168,716	-
Total U.S. Department of Education		1,965,710	105,297	784,709	858,927	941,734	1,800,661	262,322
U.S. Department of Agriculture								
Programs passed through Michigan Department of								
Education:	10.550							
National School Lunch and Breakfast Entitlement commodities	10.550	40,879		40,879		40,879	40,879	
Bonus commodities		,	-	,	-	,	40,879 19,276	-
Bonus commodities		19,276 60,155		19,276 60,155	<del></del>	19,276 60,155	60,155	
Nutrition Cluster	10.553	00,133	_	00,133	_	00,133	00,133	_
071970 Breakfast	10.555	127,837	19,816	35,874	111,779	16,058	127,837	
081970 Breakfast		148,956	-	119,657	-	148,956	148,956	29,299
		276,793	19,816	155,531	111,779	165,014	276,793	29,299
071950 All lunches	10.555	447,111	12,026	22,571	71,927	10,545	82,472	-
071960 Free and reduced		477,184	69,037	130,819	415,402	61,782	477,184	-
081950 All lunches		66,227	-	66,227	-	66,227	66,227	-
081960 Free and reduced		502,735	-	403,836	-	502,735	502,735	98,899
		1,493,257	81,063	623,453	487,329	641,289	1,128,618	98,899
070900 Summer Food Services	10.559	29,910	6,597	29,910	6,597	23,313	29,910	_
071900 Summer Food Services	10.557	3,077	680	3,077	680	2,397	3,077	_
080900 Summer Food Services		9,712	-	-	-	9,712	9,712	9,712
081900 Summer Food Services		1,006	-	-	-	1,006	1,006	1,006
		43,705	7,277	32,987	7,277	36,428	43,705	10,718
Total nutrition cluster		1,813,755	108,156	811,971	606,385	842,731	1,449,116	138,916
071920 Child Care Food Program	10.558	4,634	-	4,634	-	4,634	4,634	-
081920 Child Care Food Program		12,251		12,251		12,251	12,251	
		16,885		16,885		16,885	16,885	
Total U.S. Department of Agriculture		1,890,795	108,156	889,011	606,385	919,771	1,526,156	138,916

### Orchard View Schools SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS—CONTINUED

For the year ended June 30, 2008

	Federal	Prog	ram or		Accrued (deferred)		Cash or payments in				Expenditures (accrual basis)				Accrued (deferred)
Federal grantor/pass-through grantor/program title	CFDA number		vard ount	revenue July 1, 2007		kind received (cash basis)			Prior year	Current year			Total	revenue June 30, 2008	
U.S. Department of Health and Human Services Programs passed through Muskegon Area Intermediate School District:															
Medical Assistance Program XIX	93.778														
393		\$	10,728	\$	-	\$	10,728	\$	-	\$	10,728	\$	10,728	\$	-
Head start program	93.600														
05CH8258/08		8	305,528		198,152		572,958		430,722		374,806		805,528		-
05CH8258/09		7	68,744		-		327,488		-		464,972		464,972		137,484
		1,5	74,272		198,152		900,446		430,722		839,778		1,270,500		137,484
Total U.S. Department of Health		' <u>-</u>													
and Human Services		1,5	85,000		198,152		911,174		430,722		850,506		1,281,228		137,484
U.S. Department of Labor															
Programs passed through County of															
Muskegon:															
Workforce Investment Act	17.258														
409595/WIA-06/07		5	76,883		230,261		334,897		472,245		104,636		576,881		-
409595/WIA-07/08		3	82,335	_	-	_	324,963		-	_	382,335	_	382,335		57,372
		9	59,218		230,261		659,860		472,245		486,971		959,216		57,372
Welfare to Work	17.253														
409595/WP-0609		1	01,982		-		101,982		-		101,982		101,982		-
601445/WP-0609			72,861		-		53,291		-		72,861		72,861		19,570
409595/WR-07		1,4	96,297		-		711,671		784,626		711,671		1,496,297		-
409595/WR-08		9	09,169		-		859,449		-		909,169		909,169		49,720
		2,5	80,309		-		1,726,393		784,626		1,795,683		2,580,309		69,290
Total U.S. Department of Labor		3,5	39,527	_	230,261	_	2,386,253	_	1,256,871	_	2,282,654	_	3,539,525	_	126,662
TOTAL FEDERAL ASSISTANCE		\$ 8,8	320,351	\$	641,866	\$	4,971,147	\$_	3,152,905	\$_	4,994,665	\$	8,147,570	\$	665,384

The accompanying notes are an integral part of this schedule.

### Orchard View Schools NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ended June 30, 2008

- 1. Please see the financial statements footnotes for the significant accounting policies used in preparating this schedule.
- 2. Management has utilized the Grant Section Auditors Report (form R7120) and CMS Grant Auditor Report (GAR) in preparing the Schedule of Expenditures of Federal Awards.
- 3. Reconciliation of revenues from federal sources per governmental funds financial statements and expenditures per single audit report schedule of federal awards.

Revenues from federal sources per June 30, 2008 financial statements General Fund Other governmental funds (including Food Service Fund) Community Service Fund	\$ 832,962 902,771 3,427,532	\$ 5,163,265
Plus Adult Education Program federal revenues included in state revenues in the financial statements		16,900
Less state grants for Medicaid included in federal revenues in the financial statements		 (185,500)
Expenditures per single audit report Schedule of Federal Financial Assistance		\$ 4,994,665

### Orchard View Schools SCHEDULE OF FINDINGS AND RESPONSES

Year ended June 30, 2008

### A. SUMMARY OF AUDITORS' RESULTS

- 1. The auditors' report expresses an unqualified opinion on the financial statements of Orchard View Schools.
- 2. *Three* (3) significant deficiencies disclosed during the audit of the financial statements are reported in the Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and are reported in Part B of this schedule. These significant deficiencies are not reported as material weaknesses.
- 3. *No* instances of noncompliance material to the financial statements of Orchard View Schools were disclosed during the audit as reported in Part B of this schedule.
- 4. There were *no* significant deficiencies disclosed during the audit of the major federal award programs as reported in the Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133 and as reported in Part C of this schedule.
- 5. The auditors' report on compliance for the major federal award programs for Orchard View Schools expresses an unqualified opinion.
- 6. Audit findings that are required to be reported in accordance with Section 510(a) of OMB Circular A-133 are reported in this schedule.
- 7. The programs tested as major programs were:

	CFDA
<u>Name</u>	<u>Number</u>
U.S. Department of Agriculture	
National School Lunch Cluster	10.553, 10.555 and 10.559
U.S. Department of Education	
Title I	84.010
U.S. Department of Health and Human Services	
Head Start	93.600

- 8. The threshold for distinguishing Types A and B programs was \$300,000.
- 9. Orchard View Schools was determined to be a low-risk auditee.

### Orchard View Schools SCHEDULE OF FINDINGS AND RESPONSES—CONTINUED

Year ended June 30, 2008

### B. FINDINGS RELATING TO THE AUDIT OF THE FINANCIAL STATEMENTS, WHICH ARE REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### **COMPLIANCE**

**NONE** 

#### SIGNIFICANT DEFICIENCIES

### Fiscal 2008 Finding No. 1: Community Education Cash Receipts Review Procedures

*Criteria:* Cash receipts should be properly recorded in the correct general ledger account and correct fiscal year.

*Condition:* During our detailed testing, we noted several Community Education cash receipts transactions were recorded in an incorrect general ledger account and/or incorrect fiscal year.

*Cause:* The School District has not established effective review procedures over Community Education cash receipts transaction.

*Effect:* Cash receipts transactions were incorrectly recorded in the general ledger requiring reclassification journal entries.

Recommendation: Community Education cash receipts review procedures should be strengthened.

*School District Response:* The School District agrees with the finding and will require all Community Education cash receipts to have the proper documentation for proper recording in the general ledger.

### Fiscal 2008 Finding No. 2: School Lunch Sales Procedures

Criteria: Variances from student lunch sale policies should be approved by an appropriate school official.

*Condition:* During our detailed testing, we noted that students were being allowed to eat lunch in violation of School District policies.

Cause: School lunch staff failed to comply with established School District policies.

*Effect:* Students were allowed to eat lunch without payment and without variances approved by the building principal.

*Recommendation:* School District policies and procedures for lunch sales should be followed and any variances should be approved by both the building principal and the business manager.

*School District Response:* The School District agrees with the finding and will follow the policies/procedures already in place regarding lunch sales to students.

### Orchard View Schools SCHEDULE OF FINDINGS AND RESPONSES—CONTINUED

Year ended June 30, 2008

### B. FINDINGS RELATING TO THE AUDIT OF THE FINANCIAL STATEMENTS, WHICH ARE REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### SIGNIFICANT DEFICIENCIES—Continued

### Fiscal 2008 Finding No. 3: Journal Entry Approval Procedures

Criteria: General ledger journal entries should be reviewed and approved by an appropriate individual.

*Condition:* During our detailed testing, we noted several journal entries recorded by the business manager were not reviewed and approved.

Cause: The business manager did not request another individual to review the journal entries.

Effect: The journal entries did not receive a review as required by School District policy.

Recommendation: All standard journal entry sheets should clearly indicate the journal entry review.

*School District Response:* The School District agrees with the finding and will require another individual to review the journal entries recorded by the business manager and sign off on them.

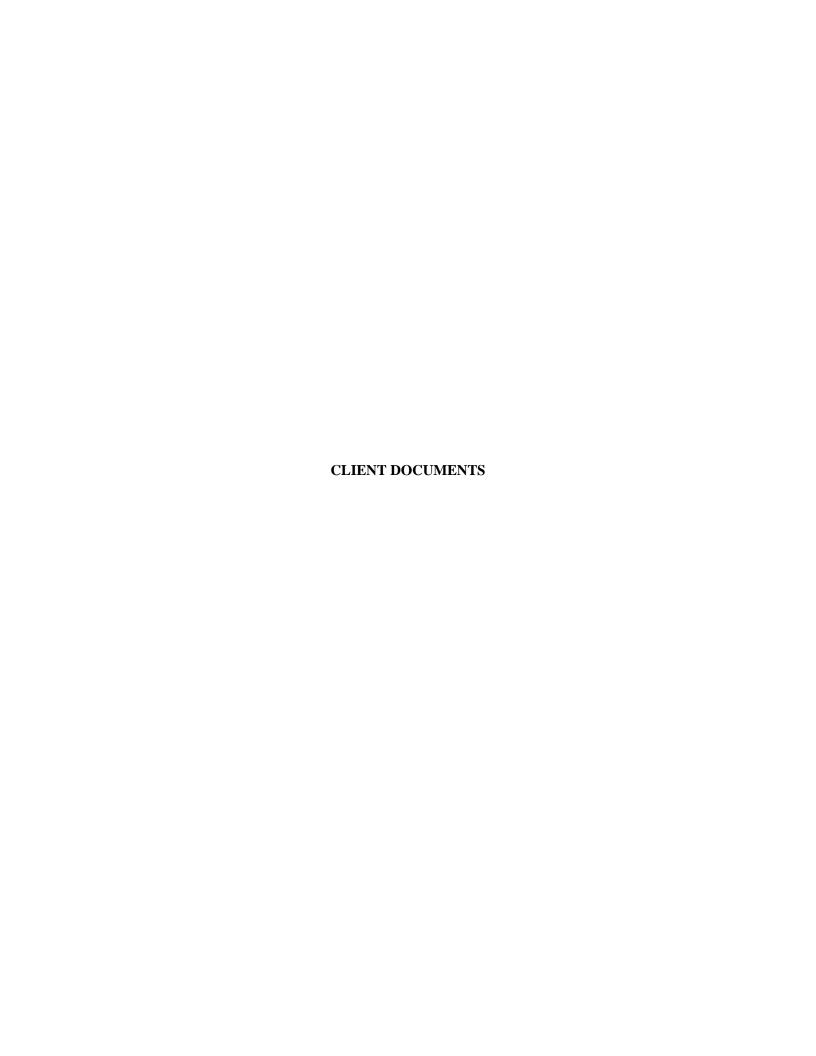
### C. FINDINGS RELATING TO THE MAJOR FEDERAL AWARD PROGRAMS AUDIT, WHICH ARE REQUIRED TO BE REPORTED IN ACCORDANCE WITH OMB CIRCULAR A-133

**COMPLIANCE** 

**NONE** 

SIGNIFICANT DEFICIENCIES

**NONE** 



35 South Sheridan Muskegon, MI 49442 Phone: (231) 760-1300

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

October 9, 2008

Michigan Department of Education Lansing, Michigan

Orchard View Schools respectfully submits the following summary of the current status of prior audit findings contained in the single audit report for the year ended June 30, 2007 dated October 4, 2007.

### B. FINDINGS—FINANCIAL STATEMENT AUDIT

#### **COMPLIANCE**

There were *no* compliance findings in relation to the financial statement audit.

#### SIGNIFICANT DEFICIENCIES

### Fiscal 2007 Finding No. 1: Purchase Card Documentation Procedures

*Condition:* Several purchase card transactions were missing the account distribution to support the posting of the transactions to the general ledger.

*Recommendation:* Purchase card transactions should have the account distribution clearly identified in the voucher package.

Current Status: No similar finding was noted during our single audit for the year ended June 30, 2008.

### Fiscal 2007 Finding No. 2: Community Education Cash Receipt Documentation Procedures

*Condition:* Several Communication Education cash receipts did not include proper account number distributions and date to enable staff to record the cash receipts in the proper general ledger account and/or fiscal year.

*Recommendation:* The School District's established Community Education cash receipt documentation procedures should be followed by employees.

*Current Status:* See Fiscal 2008 Finding No. 1 for a similar finding noted during our single audit for the year ended June 30, 2008.

Michigan Department of Education October 9, 2008 Page 2

### B. FINDINGS—FINANCIAL STATEMENT AUDIT—Continued

#### SIGNIFICANT DEFICIENCIES—Continued

### Fiscal 2007 Finding No. 3: Detailed Fixed Asset Record Procedures

Condition: An inventory of fixed assets is maintained by a third party inventory company. The inventory report did not reconcile with prior year reports due to the inaccurate preparation of a completely new data base for the inventory.

*Recommendation:* The School District should consider maintaining its own data base of the physical inventory of fixed assets or seek another third party to maintain such records.

Current Status: No similar finding was noted during our single audit for the year ended June 30, 2008.

### U.S. Departments of Health and Human Services and Education

### Fiscal 2007 Finding No. 4: Review and Approval Procedures for Title I and Head Start Programs Title I, Part A

Pass-through entity: Michigan Department of Education

CFDA: 84.010

Award Numbers: 071530 0607

Award Year Ends: September 30, 2007

#### **Head Start**

Pass-through entity: Muskegon Area Intermediate School District

CFDA: 93.600

Award Numbers: 05CH82581070 and 05CH8258108

Award Year Ends: November 30, 2007 and November 30, 2008

Specific Requirement: Cash Management and Reporting

Condition: There are no internal control procedures in place requiring a review or approval of work performed under Title I and Head Start cash management and reporting functions.

*Recommendation:* Review and approval procedures should be implemented for the Title I Head Start cash management and reporting functions.

Current Status: No similar finding was noted during our single audit for the year ended June 30, 2008.

Michigan Department of Education October 9, 2008 Page 3

### C. FINDINGS—MAJOR FEDERAL AWARD PROGRAMS

### **COMPLIANCE**

There were *no* compliance findings in relation to the major federal award programs audit.

### SIGNIFICANT DEFICIENCIES

See Finding No. 4 in Part B above.

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Sincerely,

Patricia Walstra Superintendent

35 South Sheridan Muskegon, MI 49442 Phone: (231) 760-1300

### **CORRECTIVE ACTION PLAN**

October 9, 2008

Michigan Department of Education Lansing, Michigan

Orchard View Schools respectfully submits the following Corrective Action Plan for the year ended June 30, 2008.

Name and address of independent public accounting firm:

Brickley DeLong, PLC P.O. Box 999

Muskegon, Michigan 49443

Audit period: June 30, 2008

The findings from the Schedule of Findings and Questioned Costs for the year ended June 30, 2008 are discussed below. The findings are numbered consistently with the numbers assigned in the schedule. Section A of the schedule, Summary of Auditors' Results, does not include findings and is not addressed.

### B. FINDINGS—FINANCIAL STATEMENT AUDIT

#### **COMPLIANCE**

There were **no** compliance findings reported in relation to the financial statement audit.

### SIGNIFICANT DEFICIENCIES

### Fiscal 2008 Finding No. 1: Community Education Cash Receipts Review Procedures

Recommendation: Community Education cash receipts review procedures should be strengthened.

Action Taken: The School District will require all Community Education cash receipts to have the proper documentation for proper recording in the general ledger. All Community Education cash receipts documentation will be reviewed and approved by appropriate School District personnel.

Michigan Department of Education October 9, 2008 Page 2

### B. FINDINGS—FINANCIAL STATEMENT AUDIT—Continued

#### SIGNIFICANT DEFICIENCIES—Continued

### Fiscal 2008 Finding No. 2: School Lunch Sales Procedures

*Recommendation:* School District policies and procedures for lunch sales should be followed and any variances should be approved by both the Building Principal and the Business Manager.

Action Taken: The School District will follow the policies/procedures already in place regarding lunch sales to students. Any variance from the current policies and procedures for lunch sales will be approved by the Building Principal and the Business Manager.

### Fiscal 2008 Finding No. 3: Journal Entry Approval Procedures

Recommendation: All standard journal entry sheets should clearly indicate the journal entry review.

Action Taken: The School District will require another individual to review the journal entries recorded by the business manager and sign off on them.

### C. FINDINGS—MAJOR FEDERAL AWARD PROGRAMS

#### COMPLIANCE

There were *no* compliance findings reported in relation to major federal award programs.

### SIGNIGICANT DEFICIENCIES

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There were **no** significant deficiencies reported in relation to major federal award programs.

If the Michigan Department of Education has questions regarding this plan, please call Patricia Walstra at (231) 760-1300.

Sincerely,

Patricia Walstra Superintendent